116th CONGRESS 2d Session

To amend title 54, United States Code, to establish, fund, and provide for the use of amounts in a National Parks and Public Land Legacy Restoration Fund to address the maintenance backlog of the National Park Service, the United States Fish and Wildlife Service, the Bureau of Land Management, the Forest Service, and the Bureau of Indian Education, and to provide permanent, dedicated funding for the Land and Water Conservation Fund, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

\_\_\_\_\_ introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

### A BILL

- To amend title 54, United States Code, to establish, fund, and provide for the use of amounts in a National Parks and Public Land Legacy Restoration Fund to address the maintenance backlog of the National Park Service, the United States Fish and Wildlife Service, the Bureau of Land Management, the Forest Service, and the Bureau of Indian Education, and to provide permanent, dedicated funding for the Land and Water Conservation Fund, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

 $\mathbf{2}$ 

### 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Great American Out-3 doors Act".

## 4 SEC. 2. NATIONAL PARKS AND PUBLIC LAND LEGACY RES5 TORATION FUND.

6 (a) IN GENERAL.—Subtitle II of title 54, United
7 States Code, is amended by inserting after chapter 2003
8 the following:

# 9 "CHAPTER 2004—NATIONAL PARKS AND 10 PUBLIC LAND LEGACY RESTORATION 11 FUND

"Sec."200401. Definitions."200402. National Parks and Public Land Legacy Restoration Fund.

### 12 **"§ 200401. Definitions**

| 13 | "In      | this  | chapter: |
|----|----------|-------|----------|
| 10 | <b>-</b> | ULLIN |          |

14 "(1) ASSET.—The term 'asset' means any real
15 property, including any physical structure or group16 ing of structures, landscape, trail, or other tangible
17 property that—

18 "(A) has a specific service or function; and
19 "(B) is tracked and managed as a distinct,
20 identifiable entity by the applicable covered
21 agency.

22 "(2) COVERED AGENCY.—The term 'covered
23 agency' means—

24 "(A) the Service;

| 1  | "(B) the United States Fish and Wildlife                |
|----|---|
| 2  | Service;  |
| 3  | "(C) the Forest Service;                                |
| 4  | "(D) the Bureau of Land Management;                     |
| 5  | and   |
| 6  | "(E) the Bureau of Indian Education.                    |
| 7  | "(3) FUND.—The term 'Fund' means the Na-                |
| 8  | tional Parks and Public Land Legacy Restoration         |
| 9  | Fund established by section 200402(a).                  |
| 10 | "(4) PROJECT.—The term 'project' means any              |
| 11 | activity to reduce or eliminate deferred maintenance    |
| 12 | of an asset, which may include resolving directly re-   |
| 13 | lated infrastructure deficiencies of the asset that     |
| 14 | would not by itself be classified as deferred mainte-   |
| 15 | nance.  |
| 16 | "§200402. National Parks and Public Land Legacy         |
| 17 | <b>Restoration Fund</b>                                 |
| 18 | "(a) ESTABLISHMENT.—There is established in the         |
| 19 | Treasury of the United States a fund to be known as the |
| 20 | 'National Parks and Public Land Legacy Restoration      |
| 21 | Fund'.  |
| 22 | "(b) DEPOSITS.—   |
| 23 | "(1) IN GENERAL.—Except as provided in para-            |
| 24 | graph (2), for each of fiscal years 2021 through        |
| 25 | 2025, there shall be deposited in the Fund an           |
|    |   |

| 1          | amount equal to 50 percent of all energy develop-     |
|------------|---|
| 2          | ment revenues due and payable to the United States    |
| 3          | from oil, gas, coal, or alternative or renewable en-  |
| 4          | ergy development on Federal land and water cred-      |
| 5          | ited, covered, or deposited as miscellaneous receipts |
| 6          | under Federal law in the preceding fiscal year.       |
| 7          | "(2) MAXIMUM AMOUNT.—The amount depos-                |
| 8          | ited in the Fund under paragraph (1) shall not ex-    |
| 9          | ceed \$1,900,000,000 for any fiscal year.             |
| 10         | "(3) Effect on other revenues.—Nothing                |
| 11         | in this section affects the disposition of revenues   |
| 12         | that—   |
| 13         | "(A) are due to the United States, special            |
| 14         | funds, trust funds, or States from mineral and        |
| 15         | energy development on Federal land and water;         |
| 16         | or  |
| 17         | "(B) have been otherwise appropriated—                |
| 18         | "(i) under Federal law, including—                    |
| 19         | "(I) the Gulf of Mexico Energy                        |
| 20         | Security Act of 2006 (43 U.S.C. 1331                  |
| 21         |   |
| <i>L</i> I | note; Public Law 109–432); and                        |
| 21         |   |
|            | note; Public Law 109–432); and                        |

|    | ð  |
|----|--|
| 1  | "(I) the Land and Water Con-                                 |
| 2  | servation Fund established under                             |
| 3  | chapter 2003; or   |
| 4  | "(II) the Historic Preservation                              |
| 5  | Fund established under chapter 3031.                         |
| 6  | "(c) AVAILABILITY OF FUNDS.—Amounts deposited                |
| 7  | in the Fund shall be available to the Secretary of the Inte- |
| 8  | rior and the Secretary of Agriculture, as provided in sub-   |
| 9  | section (e), without further appropriation or fiscal year    |
| 10 | limitation.  |
| 11 | "(d) Investment of Amounts.—                                 |
| 12 | "(1) IN GENERAL.—The Secretary may request                   |
| 13 | the Secretary of the Treasury to invest any portion          |
| 14 | of the Fund that is not, as determined by the Sec-           |
| 15 | retary, in consultation with the Secretary of Agri-          |
| 16 | culture, required to meet the current needs of the           |
| 17 | Fund.  |
| 18 | "(2) Requirement.—An investment requested                    |
| 19 | under paragraph (1) shall be made by the Secretary           |
| 20 | of the Treasury in a public debt security—                   |
| 21 | "(A) with a maturity suitable to the needs                   |
| 22 | of the Fund, as determined by the Secretary;                 |
| 23 | and  |
| 24 | "(B) bearing interest at a rate determined                   |
| 25 | by the Secretary of the Treasury, taking into                |
|    |  |

| 1  | consideration current market yields on out-          |
|----|--|
| 2  | standing marketable obligations of the United        |
| 3  | States of comparable maturity.                       |
| 4  | "(3) CREDITS TO FUND.—The income on in-              |
| 5  | vestments of the Fund under this subsection shall be |
| 6  | credited to, and form a part of, the Fund.           |
| 7  | "(e) Use of Funds.—                                  |
| 8  | "(1) IN GENERAL.—Amounts deposited in the            |
| 9  | Fund for each fiscal year shall be used for priority |
| 10 | deferred maintenance projects in the System, Na-     |
| 11 | tional Wildlife Refuge System, public land adminis-  |
| 12 | tered by the Bureau of Land Management, Bureau       |
| 13 | of Indian Education schools, and the National For-   |
| 14 | est System, as follows:                              |
| 15 | "(A) 70 percent of the amounts deposited             |
| 16 | in the Fund for each fiscal year shall be allo-      |
| 17 | cated to the Service.                                |
| 18 | "(B) 10 percent of the amounts deposited             |
| 19 | in the Fund for each fiscal year shall be allo-      |
| 20 | cated to the United States Fish and Wildlife         |
| 21 | Service.   |
| 22 | "(C) 10 percent of the amounts deposited             |
| 23 | in the Fund for each fiscal year shall be allo-      |
| 24 | cated to the Forest Service.                         |

| 1  |            | "(D) 5 percent of the amounts deposited in       |
|----|------------|--|
| 2  | t          | he Fund for each fiscal year shall be allocated  |
| 3  | t          | to the Bureau of Land Management.                |
| 4  |            | "(E) 5 percent of the amounts deposited in       |
| 5  | t          | the Fund for each fiscal year shall be allocated |
| 6  | t          | to the Bureau of Indian Education.               |
| 7  | 61         | (2) Limitations.—                                |
| 8  |            | "(A) Non-transportation projects.—               |
| 9  | (          | Over the term of the Fund, within each covered   |
| 10 | a          | agency, not less than 65 percent of amounts      |
| 11 | f          | rom the Fund shall be allocated for non-trans-   |
| 12 | þ          | portation projects.                              |
| 13 |            | "(B) TRANSPORTATION PROJECTS.—The                |
| 14 | ľ          | remaining amounts in the Fund may be allo-       |
| 15 | С          | eated for transportation projects of the covered |
| 16 | a          | agencies, including paved and unpaved roads,     |
| 17 | b          | oridges, tunnels, and paved parking areas.       |
| 18 |            | "(C) PLAN.—Any priority deferred mainte-         |
| 19 | n          | nance project funded under this section shall be |
| 20 | с          | consistent with any transportation, deferred     |
| 21 | n          | naintenance, or capital improvement plan de-     |
| 22 | V          | veloped by the applicable covered agency.        |
| 23 | "(f) I     | PROHIBITED USE OF FUNDS.—No amounts in           |
| 24 | the Fund s | shall be used—                                   |
| 25 | 61         | (1) for land acquisition;                        |

"(2) to supplant discretionary funding made
 available for annually recurring facility operations,
 maintenance, and construction needs; or

4 "(3) for bonuses for employees of the Federal
5 Government that are carrying out this section.

6 "(g) Submission of Priority List of Projects 7 TO CONGRESS.—Not later than 180 days after the date 8 of enactment of this section, the Secretary and the Sec-9 retary of Agriculture shall submit to the Committees on 10 Energy and Natural Resources and Appropriations of the Senate and the Committees on Natural Resources and Ap-11 12 propriations of the House of Representatives a list of 13 projects that—

14 "(1) are identified by the Secretary and the
15 Secretary of Agriculture as priority deferred mainte16 nance projects; and

17 "(2) as of the date of the submission of the list,18 are ready to be implemented.

"(h) SUBMISSION OF ANNUAL LIST OF PROJECTS TO
CONGRESS.—Until the date on which all of the amounts
in the Fund are expended, the President shall submit to
Congress, together with the annual budget of the United
States, a list of projects to be funded from the Fund that
includes a detailed description of each project, including

| 1  | the estimated expenditures from the Fund for the project   |
|----|--|
| 2  | for the applicable fiscal year.                            |
| 3  | "(i) Public Donations.—                                    |
| 4  | "(1) IN GENERAL.—The Secretary and the Sec-                |
| 5  | retary of Agriculture may accept public cash or in-        |
| 6  | kind donations that advance efforts—                       |
| 7  | "(A) to reduce the deferred maintenance                    |
| 8  | backlog; and   |
| 9  | "(B) to encourage relevant public-private                  |
| 10 | partnerships.  |
| 11 | "(2) CREDITS TO FUND.—Any cash donations                   |
| 12 | accepted under paragraph (1) shall be—                     |
| 13 | "(A) credited to, and form a part of, the                  |
| 14 | Fund; and  |
| 15 | "(B) allocated to the covered agency for                   |
| 16 | which the donation was made.                               |
| 17 | "(3) OTHER ALLOCATIONS.—Any donations al-                  |
| 18 | located to a covered agency under paragraph $(2)(B)$       |
| 19 | shall be allocated to the applicable covered agency        |
| 20 | independently of the allocations under $(e)(1)$ .          |
| 21 | "(j) Required Consideration for Accessi-                   |
| 22 | BILITY.—In expending amounts from the Fund, the Sec-       |
| 23 | retary and the Secretary of Agriculture shall incorporate  |
| 24 | measures to improve the accessibility of assets and accom- |

modate visitors and employees with disabilities in accord ance with applicable law.".

3 (b) CLERICAL AMENDMENT.—The table of chapters
4 for subtitle II of title 54, United States Code, is amended
5 by inserting after the item relating to chapter 2003 the
6 following:

"2004. National Parks and Public Land Legacy Restoration Fund ....200401".

7 (c) GAO STUDY.—Not later than 5 years after the
8 date of enactment of this Act, the Comptroller General
9 of the United States shall—

(1) conduct a study on the implementation of
this Act and the amendments made by this section,
including whether this section and the amendments
made by this section have effectively reduced the priority deferred maintenance backlog of the covered
agencies (as that term is defined in section 200401
of title 54, United States Code); and

17 (2) submit to Congress a report that describes18 the results of the study under paragraph (1).

19 SEC. 3. PERMANENT FULL FUNDING OF THE LAND AND

20 WATER CONSERVATION FUND.

(a) IN GENERAL.—Section 200303 of title 54, United
States Code, is amended to read as follows:

#### 23 "§ 200303. Availability of funds

24 "(a) IN GENERAL.—Any amounts deposited in the
 25 Fund under section 200302 for fiscal year 2021 and each
 M11 9H ORG

11

fiscal year thereafter shall be made available for expendi ture, without further appropriation or fiscal year limita tion, to carry out the purposes of the Fund (including ac counts and programs made available from the Fund pur suant to the Further Consolidated Appropriations Act,
 2020 (Public Law 116-94; 133 Stat. 2534)).

7 "(b) ADDITIONAL AMOUNTS.—Amounts made avail8 able under subsection (a) shall be in addition to amounts
9 made available to the Fund under section 105 of the Gulf
10 of Mexico Energy Security Act of 2006 (43 U.S.C. 1331
11 note; Public Law 109–432) or otherwise appropriated
12 from the Fund.

13 "(c) Allocation Authority.—

"(1) SUBMISSION OF COST ESTIMATES.—The
President shall submit to Congress detailed account,
program, and project allocations of the full amount
made available under subsection (a) as part of the
annual budget submission of the President.

19 "(2) Alternate allocation.—

20 "(A) IN GENERAL.—Appropriations Acts
21 may provide for alternate allocation of amounts
22 made available under subsection (a), including
23 allocations by account, program, and project.

24 "(B) Allocation by president.—

| 12   |
|--|
| "(i) NO ALTERNATE ALLOCATIONS.—                        |
| If Congress has not enacted legislation es-            |
| tablishing alternate allocations by the date           |
| on which the Act making appropriations                 |
| for the Department of the Interior, Envi-              |
| ronment, and Related Agencies for the re-              |
| mainder of the applicable fiscal year is en-           |
| acted into law, amounts made available                 |
| under subsection (a) shall be allocated by             |
| the President.   |
| "(ii) Insufficient alternate al-                       |
| LOCATION.—If Congress enacts legislation               |
| establishing alternate allocations for                 |
| amounts made available under subsection                |
| (a) that are less than the full amount ap-             |
| propriated under that subsection, the dif-             |
| ference between the amount appropriated                |
| and the alternate allocation shall be allo-            |
| cated by the President.                                |
| "(3) Recreational public access.—                      |
| Amounts expended from the Fund under this section      |
| shall be consistent with the requirements for rec-     |
| reational public access for hunting, fishing, rec-     |
| reational shooting, or other outdoor recreational pur- |
| poses under section 200306(c).                         |
|  |

"(4) ANNUAL REPORT.—The President shall
 submit to Congress an annual report that describes
 the final allocation by account, program, and project
 of amounts made available under subsection (a), in cluding a description of the status of obligations and
 expenditures.".

7 (b) CONFORMING AMENDMENT.—Section 200302(c)
8 of title 54, United States Code, is amended by striking
9 paragraph (3).

(c) CLERICAL AMENDMENT.—The table of sections
for chapter 2003 of title 54, United States Code, is
amended by striking the item relating to section 200303
and inserting the following:

"200303. Availability of funds.".